

**County of Jackson**  
**120 W. Michigan Ave.**  
**Jackson, MI 49201**  
**(517) 788-4335**

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### **BOARD OF COMMISSIONERS**

**Clifford E. Herl, District 1**  
**David F. Lutchka, District 2**  
**Todd N. Brittain, District 3**  
**Philip S. Duckham III, District 4**  
**Earl J. Poleski, District 5**  
**James C. Videto, District 6**  
**James E. Shotwell, Jr., District 7**  
**Gail W. Mahoney, District 8**  
**Mike Brown, District 9**  
**Patricia A. Smith, District 10**  
**Michael J. Way, District 11**  
**David K. Elwell, District 12**

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### **ELECTED OFFICIALS**

**Amanda Riska, Clerk**  
**Dan Heyns, Sheriff**  
**Mindy Reilly, Register of Deeds**  
**Janet Rochefort, Treasurer**  
**Geoffrey Snyder, Drain Commissioner**  
**Hank Zavislak, Prosecuting Attorney**

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### **COUNTY STAFF**

**Randy Treacher, Acting Administrator/Controller,**  
**Human Resources Director**  
**Charles Adkins, Circuit Court Administrator**  
**Andy Crisenbery, Friend of the Court**  
**Gerard Cyrocki, Finance Officer**  
**Mike Dillon, District Court Administrator**  
**Connie Frey, IT Director**  
**Sally Griffis, Fair Manager**  
**Jim Guerriero, Parks Director**  
**Teresa Hawkins, Youth Center Director**  
**Juli Ann Kolbe, Equalization Director**  
**Kim Luce, Animal Control Director**  
**Dr. John Maino, Medical Director**  
**Kent Maurer, Airport Manager**  
**Jan Seitz, MSU Ext.-Jackson County Director**  
**Kristy Smith, Department on Aging Director**  
**Dave Welihan, Veterans Affairs Officer**  
**Ted Westmeier, Health Officer**

## **County Commission Agenda** **August 21, 2007**

### **Order of Business:**

1. Call to Order
2. Invocation
3. Pledge of Allegiance
4. Roll Call
5. Approval of Agenda
6. Awards and Recognitions
7. Communications and Petitions
8. Special Orders/Public Hearing(s)
9. Public Comment
10. Special Meetings of Standing Committees
11. Minutes
12. Consent Agenda
13. Standing Committees
  - A. County Affairs
  - B. County Agencies
  - C. Human Services
  - D. Personnel & Finance
14. Unfinished Business
15. New Business
16. Public Comment
17. Commissioner Comment
18. Closed Session
19. Adjournment

### **Public Comment**

Any person desiring to speak on a matter to the Board of Commissioners may do so under the Public Comment items near the beginning and end of the meeting. Please state your name and use the microphone. Please note that the Commission allocates a maximum of five minutes per individual at the beginning of the meeting and three minutes per individual at the end of the meeting for this purpose.

### **Consent Agenda**

Items on the Consent Agenda are items generally routine in nature that have passed a Standing Committee and will be enacted by one motion and one vote. There will be no separate discussion on these items. Any Commissioner may remove an item from the Consent Agenda and it will be considered by separate motion at the proper place during the meeting.

### **Standing Committees**

The Board of Commissioners operates under a Standing Committee system with the following Committees: County Affairs, County Agencies, Human Services, Personnel & Finance. All departments of the County coordinate their business through one of the Standing Committees. The Committees then forward their recommendations to the Board of Commissioners.

### **Closed Session**

The Board of Commissioners is permitted under the Open Meetings Act to go into Closed Session to discuss labor contracts, purchase of property, and certain employee matters if requested by the employee. A two-thirds vote of the Commission is required to go into Closed Session.

**"Your interest in your County Government is appreciated"**

**AGENDA**  
**JACKSON COUNTY BOARD OF COMMISSIONERS BOARD MEETING**  
**August 21, 2007**  
**7:00 p.m.**  
**County Commission Chambers**

**Mission Statement** - *Jackson County Government, in cooperation with the community and local governmental units, strives through a planned process to deliver quality services that address public needs.*

1. **CALL TO ORDER** – *Chairman Steve Shotwell*
  2. **INVOCATION** – *Commissioner Michael J. Way*
  3. **PLEDGE OF ALLEGIANCE** – *Chairman Steve Shotwell*
  4. **ROLL CALL** – *County Clerk Amanda Riska*
  5. **APPROVAL OF AGENDA**
  6. **AWARDS & RECOGNITIONS**
  7. **COMMUNICATIONS/PETITIONS** – None.
  8. **SPECIAL ORDERS/PUBLIC HEARINGS**
- 7:20 p.m.** A. 2006 County Audit – Dave Fisher will present the audit.
- Attachments:  
\*Provided under separate cover
9. **PUBLIC COMMENTS**
  10. **SPECIAL MEETINGS OF STANDING COMMITTEES** – None.
  11. **MINUTES**
- A. Minutes of the 7/24/07 Regular and 8/06/07 Special Meetings of the Jackson County Board of Commissioners
- Attachments:  
\*7/24/07 and 8/06/07 minutes
12. **CONSENT AGENDA (*Roll Call*)**
- A. **County Affairs**
1. Acknowledge MDOT Bid Award for Falling Waters Trail Construction
- Attachments:  
\*Falling Water Trail Construction Bids Summary & Letting

2. New Fund for Parks Falling Water Trail (FWT) and Lagoon Projects

Attachments:

\*Memorandum from Finance Officer – FWT and Lagoon Fund

3. Resolution (08-07.30) Jackson County Airport-Reynolds Field, Jackson, Michigan Land Release (Approximately 68 Acres) for Sale of Parcels 15A and 62 to RAMCO-GERSHENSON PROPERTIES, L.P.

Attachments:

\*Memorandum from US DOT dated 7/9/07

\*Resolution (08-07.30)

B. **County Agencies** – None.

C. **Human Services**

4. Approval of Carrera Program

Attachments:

\*TPP Letter of Support

\*United Way Letter of Support

\*Community Assessment

5. Resolution (08-07.28) to Advocate for Prioritization of Public Health Services when the State's Share of the Cost is Less than 50% for the Services

Attachments:

\*Memo from Health Officer dated 7/31/07

\*Resolution (08-07.28)

D. **Personnel & Finance**

6. Personnel Change – Fleet/Facilities

Attachments:

\*Memorandum from Fleet/Facilities Supervisor dated 7/12/07

7. Technical Energy Analysis Proposal

Attachments:

\*Memorandum from Fleet/Facilities Supervisor dated 7/27/07

8. Masonry Repairs to the Courthouse and Northlawn Buildings

Attachments:

\*Memorandum from Fleet/Facilities Supervisor dated 7/20/07

9. Bid Award for Mobile Camera Upgrade – Sheriff Department

Attachments:

\*Memorandum from Sheriff dated 7/31/07

E. **Claims**

10. Claims dated 7/1/07-7/31/07 as presented to and approved by the Standing Committees

Attachments: None.

13. **STANDING COMMITTEES**

A. **County Affairs – Commissioner Dave Lutchka**

1. Appointments to Agricultural Preservation Board

- One public member, term to 6/2009
- One elected official in township government, term to 6/2009
- Three individuals with agricultural interests – one term to 6/2008, one term to 6/2009, and one term to 6/2010
- One individual representing local natural resource conservation interests, term to 6/2010
- One member with real estate or development interests, term to 6/2008

2. Appointments to the Aging Advisory Council – Two public members, terms to 12/08 and 12/07

3. Appointment to the Leoni DDA – One Commissioner member, term to 12/31/07

Attachments:

\*August 2007 Commissioner Board Appointments

B. **County Agencies – Commissioner Gail W. Mahoney**

None.

C. **Human Services – Commissioner Mike Way**

**Roll Call**

1. Resolution (08-07.29) Supporting the Campaign for Smoke Free Air

Attachments:

\*Resolution (08-07.29)

\*Campaign for Smoke Free Air

Committee Recommendation:

The Human Services committee recommends that the Board **not** approve this resolution.

D. **Personnel and Finance – *Commissioner James Videto***

None.

14. **UNFINISHED BUSINESS**

A. **Attorney Peter Cohl**

1. Letter to Commissioner Zenz

Attachments:

\*Draft Letter to Commissioner Zenz

**Roll Call**

2. Resolution (08-07.31) Authorizing Amendment 2007-1 to the Jackson County Employees' Retirement System Bylaws

Attachments:

\*Resolution (08-07.31)

\*Amendment 2007-1 to the Jackson County Employee's Retirement System Bylaws

15. **NEW BUSINESS** - None.

16. **PUBLIC COMMENTS**

17. **COMMISSIONER COMMENTS**

18. **CLOSED SESSION** – None.

19. **ADJOURNMENT**

**MINUTES**  
**JACKSON COUNTY BOARD OF COMMISSIONERS**  
**July 24, 2007**  
**County Commission Chambers**  
**7:00 p.m.**

**1. CALL TO ORDER:**

Chairman Shotwell called the July 24, 2007, meeting of the Jackson County Board of Commissioners to order at 7:00 p.m.

**2. INVOCATION:** Commissioner Gail Mahoney

**3. PLEDGE OF ALLEGIANCE:** Led by Chairman Shotwell

**4. ROLL CALL:** County Clerk - Amanda L. Riska

(12) Present. Cmr. Herl, Lutchka, Brittain, Duckham, Poleski, Videto, Mahoney, Brown, Smith, Way, Elwell and Shotwell.

**5. APPROVAL OF AGENDA:**

*Moved by Mahoney, supported by Brittain for Approval of the Agenda.* Cmr. Herl moved to add the following items to July 24, 2007, agenda: under Item 15 – New Business – B. Adoption of the Strategic Plan; C. Adoption of Amended JTA Contract; D. Adoption of Agreement for Release of Reverter Clause; and E. Establishment of an Ad Hoc Committee to Deal with Soil Erosion and Sedimentation Control Issues. Cmr. Elwell asked to add another item under Item 15 – New Business – F. Road Commission Action. No other additions to the agenda. Motion carried.

**6. AWARDS & RECOGNITIONS:** None.

**7. COMMUNICATIONS/PETITIONS:** None.

**8. SPECIAL ORDERS/PUBLIC HEARINGS:**

A. Jackson County Road Commission Annual Financial Report dated 12/31/06

Road Commission Chairman, Karl Schmidt, introduced Doug Adkins of Markowski and Company. Doug gave a short presentation as to the Annual Financial Report they prepared and submitted. *Moved by Mahoney, supported by Duckham to receive and file the Annual Financial Report.* Motion carried.

## **9. PUBLIC COMMENT:**

John Wilson, Jackson County resident, brought photos of the Cascade Falls to show the Commissioners. *Moved by Brittain, supported by Mahoney to receive.* Motion carried. The photos were of the Cascade Falls Park after the 4<sup>th</sup> of July fireworks celebration. He was concerned about the amount of trash left at the park. He realizes that it was a holiday, but felt it should have been picked up since there are a lot of people from out of town visiting the park on this day.

*Moved by Mahoney, supported by Poleski to receive.* Motion carried. Janet Rochefort reminded the Commissioners that on Thursday, July 26, 2007, from 4:30 p.m. to 6:30 p.m. the Jackson County Land Bank will be showing the first house that they've built in Summit Township, 209 Julian Street. She hopes that everyone will find time to come out and see it. They will also have the restaurant (Rita's) that is open to see on the same date and time. It will be handled differently than the property on Julian as there will be a bidding process.

Dewey Graves, Jr., Leoni Township resident, representing his union brothers and sisters who asked him to speak on their behalf regarding the Road Commissioners. He asked the commissioners to do what is right.

Public comment closed at 7:21 p.m.

## **10. SPECIAL MEETINGS OF STANDING COMMITTEES:** None.

## **11. MINUTES:**

- A. Minutes of the 6/19/07 Regular Meeting of the Jackson County Board of Commissioners

*Moved by Videto, supported by Smith to Approve the Minutes of the 6/19/07 Regular Meeting of the Jackson County Board of Commissioners.* Motion carried.

## **11. CONSENT AGENDA:**

*Moved by Mahoney, supported by Elwell to Approve the Consent Agenda.* Cmr. Brittain asked to pull Item B7. Chairman Shotwell moved to County Agencies. Roll call: (12) Yeas. Motion carried unanimously.

- A. County Affairs

- 1. Amendment MDOT – Aeronautics Sponsor Contract 2003-0137/A3 (Federal Project B-26-0051-1201)

2. Resolution (07-07.24) Authorizing the County Board of Commissioners Chair, James E. Shotwell, Jr., to Sign Amended MDOT Contract #2003-013 (A3) (Federal Project #B-26-0051), for Additional Phase II Environmental Assessment of Airport Property at the Jackson County Airport
3. Mead and Hunt Contract for 405 Survey for Runway 14-32
4. Hoffman Brothers Construction Contract
5. Request Report from Parks Director on the Parks Enterprises and Relative Income and Expenses to be provided at the next County Affairs Meeting
6. Ordinance Amendment – Proposed County Parks Metal Detector Use Policy

B. County Agencies

- ~~7. Resolution (07-07.25) Opt Out Tax Exempt Leoni Township DDA Boundary Expansion~~

C. Human Services – None.

D. Personnel & Finance

8. Resolution (07-07.27) Authorizing Borrowing form the Delinquent Tax Revolving Fund for the General Fund
9. Budget Adjustments
  - a. Parks
  - b. District Court

E. Claims

9. Claims dated 6/1/07-6/30/07 as presented to and approved by the Standing Committees

**13. STANDING COMMITTEES:**

A. County Affairs – *Commissioner David Lutchka*

1. Appointment to the Jackson District Library, one public member, term to 12/2009



The committee nominated Nicholas LeFevre. Cmr. Way nominated Ted Kolman. He did file his application late but it was there in time for the committee meeting. He talked to the committee and Cmr. Way believes that he will be a real asset to the board. Roll Call: Kolman (12). Kolman passed unanimously. He is appointed for the remainder of the term.

2. Appointment to the Mid-South Substance Abuse Commission, one public or commissioner member, term to 12/2007

The committed nominated Clifford Herl. Motion carried to appoint Clifford Herl.

3. Recommendation that the Incinerator Report be provided to the public.

*Moved by Lutchka, supported by Brittain to provide the incinerator report to the public.* Cmr. Brittain feels that the report is out there, and whether it's accurate or not, he believes the public should look at it. Cmr. Mahoney stated that it's not her experience, nor her practice, to believe that reports that are received under confidentiality of the commission be released. This was a report that was an attorney opinion to the board and she for one does not believe that they should set a precedence to start releasing those types of things. Cmr. Lutchka's understanding is that it is a legal letter between the board and counsel so he doesn't know if there is a "report" to issue. Roll call: (6) Yeas. Cmr. Brittain, Duckham, Poleski, Shotwell, Smith and Elwell. (6) Nays. Cmr. Herl, Lutchka, Videto, Mahoney, Brown and Way. Motion failed due to a tie.

B. County Agencies – Commissioner Gail W. Mahoney

*Item B.7. Moved from Consent Agenda*

7. Resolution (07-07.25) Opt-Out Tax Exempt – Leoni Township DDA Boundary Expansion

*Moved by Mahoney, supported by Duckham to Adopt Resolution (07-07.25) Opt-Out Tax Exempt – Leoni Township DDA Boundary Expansion.* Cmr. Brittain said that in the past he would have agreed not to give money to be held in a township or another government entity, but that was because there were no projects for the DDA. From what he understands after attending a township meeting, there are four projects that are in process of being done. He feels that the money should go to the township rather than be held here at the county. Cmr. Mahoney stated that what opting out means is that every project that Leoni is doing, they have to bring back before the board so the board has the opportunity to opt back in. It is their general practice to opt out and then have each project brought before the board so that they aren't doing a broad opting in. It

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doesn't mean that they wouldn't support the projects that are in process and ongoing, it means that they will have to bring the projects to the board so they can review and then make a decision on an individual basis. She would recommend that they follow their previous precedent of opting out so that they would then have the opportunity to opt in on an individual basis. Cmr. Elwell agrees with Cmr. Mahoney and stated that it's the same situation that they have with Blackman Expanded DDA. They opted out of the expansion part, but now they are reviewing a project and they will probably opt back in, at least partially. Roll call: (11) Yeas. Cmr. Herl, Lutchka, Duckham, Poleski, Videto, Shotwell, Mahoney, Brown, Smith, Way and Elwell. (1) Nay. Cmr. Brittain. Motion carried.

C. Human Services – *Commissioner Mike Way*

None.

D. Personnel and Finance – *Commissioner James Videto*

None.

**14. UNFINISHED BUSINESS:** None.

**15. NEW BUSINESS:**

A. Revised Full Faith and Credit Policy (Fiscal Policy No. 1150)

*Moved by Mahoney, supported by Poleski to Accept the Revised Full Faith and Credit Policy (Fiscal Policy No. 1150). Motion carried.*

B. Adoption of Strategic Plan

*Moved by Herl, supported by Brown to Adopt the Strategic Plan. Motion carried unanimously.*

C. Adoption of Amended JTA Contract

Acting Administrator Treacher stated all Commissioners were e-mailed the amended agreement. Last week the Ad Hoc Committee on JTA, which includes Cmr. Brown, Elwell and Poleski, met with JTA. They are asking that any persons that live outside of the city, and wish to have demand response, to receive it. It is different that what was approved a month ago. They believe that since they'll be going through those areas to pick up people in the out county area that they will be able to accommodate those individuals as well, and as a result be able to pick up more people. The schedule is Monday, Wednesday and Friday to the

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four corners of the county picking up any outside of the city who has made a request. The committee thought that if JTA thought that it would work within the terms of the current contract amount, and would accommodate more people, that it would be the correct thing to do. The board will be getting monthly reports on the number of people and how it is working. *Moved by Elwell, supported by Brittain to Adopt the Amended JTA Contract.* Cmr. Way commended the Ad Hoc committee members on the amount of time and effort that they've put into it. He feels they represented the county well. He takes his hat off to them. Roll call: (12) Yeas. Motion carried unanimously.

D. Adoption of Agreement for Release of Reverter Clause

Acting Administrator Treacher stated that, as all commissioners know, there was discussion on this issue with the county's legal counsel. Since there are a number of issues that need to be cleared up with the City, in terms of the reverter, and the intent of the county to release the city from liability on the landfill, he recommends delaying any action on this issue until those documents are fully prepared for execution. Chairman Shotwell informed the commissioners that they may need to have a special meeting on this issue.

E. Establishment of an Ad Hoc Committee to Deal with Soil Erosion and Sedimentation Control Issues.

*Moved by Herl, supported by Mahoney for Establishment of an Ad Hoc Committee to deal with Soil Erosion and Sedimentation Control Issues.* Motion carried.

Chairman Shotwell stated that if there are three commissioners that are interested in serving on that committee, to please get with him.

F. Road Commission Action

*Moved by Mahoney, supported by Brittain to authorize the county administrator, in conjunction with counsel, to commence the process to bring charges and undertake a hearing to remove Road Commissioner Zenz pursuant to MCL 46.11(n), and for the county administrator and counsel to report back to the board on or before August 21, 2007.* Roll call: (12) Yeas. Motion carried unanimously.

*Moved by Mahoney, supported by Brittain to request Lt. Teriaco to undertake an investigation regarding Road Commissioners Johnson and Schmidt regarding possible violations of law, and to request Lt. Teriaco to report back to the board as expeditiously as possible.* Roll call: (10) Yeas. Cmr. Herl, Brittain, Duckham, Polseki, Shotwell, Mahoney,

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Brown, Smith, Way and Elwell. (2) Nays. Cmr. Lutchka and Videto. Motion carried.

*Moved by Brittain, supported by Mahoney to have the county administrator investigate removing the road commissioners from the pension plan.* Cmr. Way asked if there is a date for the removal. Chairman Shotwell stated that it will take attorney-client discussion before a date can be set. He stated it will be done as quickly as possible. Roll call: (9) Yeas. Cmr. Herl, Brittain, Duckham, Poleski, Shotwell, Mahoney, Brown, Smith and Elwell. (3) Nays. Cmr. Lutchka, Videto and Way. Motion carried.

*Moved by Elwell, supported by Brittain, to authorize the Board of Commissioners Chairman to appoint a committee to make recommendations as to the makeup, number and pay of Road Commissioners, as well as the structure and function of the County Board of Road Commissioners.* Cmr. Videto feels that if a system is put into place to come up with recommendations that there should be some township individuals as part of the process. Cmr. Poleski agrees with Cmr. Videto and urges the Chair to nominate a representation of Township Supervisors to the committee. Cmr. Brittain agrees as a friendly amendment to the motion. Cmr. Elwell accepts the friendly amendment but he expects a wide range of people to participate. He will leave it to the Chair's discretion. *Motion with friendly amendment: Moved by Elwell, supported Brittain, to authorize the Board of Commissioners Chairman to appoint a committee, that includes Township Supervisors, to make recommendations as to the makeup, number and pay of Road Commissioners, as well as the structure and function of the County Board of Road Commissioners.* Roll call: (11) Yeas. Cmr. Herl, Lutchka, Brittain, Duckham, Poleski, Videto, Shotwell, Mahoney, Brown, Smith and Elwell. (1) Nay. Cmr. Way. Motion carried.

*Moved by Commissioner Elwell, supported by Commissioner Brittain, for removal of vehicles as a benefit for Road Commissioners, effective at noon on Monday, August 6, 2007.* Roll call: (8) Yeas. Cmr. Brittain, Duckham, Poleski, Mahoney, Brown, Smith, Way and Elwell. (4) Nays. Cmr. Herl, Lutchka, Videto and Shotwell. Motion carried.

*Moved by Commissioner Elwell, supported by Commissioner Brittain to eliminate medical benefits for Road Commissioners, effective August 31, 2007.* Roll call: (8) Yeas. Cmr. Herl, Brittain, Duckham, Poleski, Mahoney, Brown, Smith and Elwell. (4) Nays. Cmr. Lutchka, Videto, Shotwell and Way. Motion carried.

## **16. PUBLIC COMMENTS:**

Mike Swope, Rives Township resident, thanked the commission for the actions just undertaken. He believes that it will begin to restore confidence in the county government. He hopes that the county commission will continue to inspire that confidence by undertaking the measures needed to determine exactly what happened at the Road Commission.

Estelle Graves personally thanked Jim Phelps for all of his years of service to Leoni Township. She said he has done a great job for the citizens. She also thanked the commissioners for approving the JTA program, but stated that they are still in need of services on Tuesday and Thursdays.

Theresa McGaw talked about visiting Port Huron when she was a commissioner to learn how their county and city government functioned without a Road Commission. She has been following newspaper articles and she feels it has been a long time coming and it's time for things to happen.

Dewey Graves thanked the commissioners on behalf of his union brothers and sisters. He also extended a hand from the 905 Jackson County Road Workers. If they will listen to their input, they will gladly give some on what they think Road Commissioners should and/or could be doing. He also thanked them for amending the JTA contract to include what it does but hopes for more.

John Driscoll talked about the gentleman's comments from earlier in the evening regarding the Cascades. When he drove through the park the morning of July 5<sup>th</sup>, his jaw dropped too, but after he thought about it, he realized that with the amount of people at the park the previous evening it's bound to happen. He drove through the park again on the 6<sup>th</sup> of July and he saw people picking up the trash. He doesn't feel that it is that big of a deal.

## **17. COMMISSIONER COMMENTS:**

Acting Administrator Treacher pointed out that we've already heard from former commissioner Theresa McGaw, and it should also be noted that two other former commissioners are present tonight: Bob McNitt and Barb Hammond. He feels it's appropriate they are recognized when they come to meet their comrades.

Comr. Lutchka stated that the third Saturday of September is the Jackson County Family Farm Fest. This year Family Farm Fest will be held in Grass Lake Township. It will be in conjunction with the Grass Lake Village Fall Festival. More news to follow.

Comr. Elwell echoed the county resident's comments regarding Supervisor Phelps. He served for a very long time and he is appreciative of that, even though it is not his district.

Comr. Brown reminded everyone that August 1<sup>st</sup> is Jackson County's 175<sup>th</sup> birthday and it is also the Cascades 75<sup>th</sup> birthday. The Cascade Falls will be open free to the public and

they will also be having a laser show. He guarantees that the park will shine like a dime the next morning.

Cmr. Brittain echoed what Cmr. Elwell said about Supervisor Phelps. He said that from what he understands, no one has worked as physically hard as him. He knows he was out shoveling snow, driving the backhoes, etc. He has probably saved the township hundreds of thousands of dollars. He has been an asset and he applauds him for the work that he has done. He wishes him a speedy recovery with the ailment that he has.

Cmr. Poleski asked if anything has been received yet regarding the Rives Township Sewer Project and the Full Faith and Credit Representations. Acting Administrator Treacher responded that we do not have them yet. The resolution that was passed two months ago is still waiting for the Chair's signature. He had discussion again last Friday with the Drain Commissioner on the issue.

**18. CLOSED SESSION:** None.

**19. ADJOURNMENT:**

Chairman Shotwell adjourned the July 24, 2007, meeting of the Jackson County Board of Commissioners at 7:57 p.m.

James E. Shotwell – Chairman, Jackson County Board of Commissioners

Respectfully submitted by Amanda L. Riska – County Clerk

**JACKSON COUNTY BOARD OF COMMISSIONERS  
SPECIAL MEETING  
Monday, August 6, 2007  
County Commission Chambers  
11:00 a.m.**

**1. CALL TO ORDER:**

Chairman Shotwell called the Special Meeting of the Jackson County Board of Commissioners to order at 11:01 a.m.

**2. ROLL CALL:** County Clerk – Amanda L. Riska

(11) Present. Cmr. Lutchka, Brittain, Duckham, Poleski, Videto, Mahoney, Brown, Smith, Way, Elwell and Shotwell.

(1) Absent. Cmr. Herl. Chairman Shotwell stated that Vice-Chairman Herl is absent today because he is representing the Chairman, as well as the Board of Commissioners, at the Jackson County Fair. He is presenting the senior citizen awards for the Department on Aging.

**3. PUBLIC COMMENT:**

Public comment began at 11:03 a.m.

John Wilson, Jackson County resident, spoke about the airport property action that is on the agenda. He asked that the board clarify what land is involved with the City's reverter clause.

Public comment closed at 11:04 a.m.

**4. SOIL EROSION AND SEDIMENTATION CONTROL:**

*Moved by Mahoney, supported by Videto to Concur with the Chair's Recommendation.*

Cmr. Mahoney asked what amount of time the committee has been given to bring something back to the commission. Acting Administrator Treacher's hope is that if things go well, the committee should be able to report to the Board at the September meeting. Cmr. Elwell assumes that other commissioners are welcome to attend the ad hoc committee meetings. Chairman said attendance by other commissioners would be appreciated and appropriate. Roll call: (11) Yeas. Motion carried unanimously.

**5. REPORT ON THE OPERATION OF THE JACKSON COUNTY RESOURCE RECOVERY FACILITY:**

*Moved by Brown, supported by Lutchka to Reconsider Release of the Report on the Operation of the Jackson County Resource Recovery Facility.* Cmr. Elwell hopes that everyone will reconsider. Roll call: (11) Yeas. Motion carried unanimously.

*Moved by Brown, supported by Elwell to Release the Incinerator Report.* Roll call: (11) Yeas. Motion carried unanimously. Chairman Shotwell asked to have duly noted in the record that Cmr. Herl would have supported that motion as well.

## **6. AIRPORT PROPERTY ACTION:**

While waiting for Attorney Kevin Thomson to arrive, Acting Administrator Treacher gave an update. He stated that there are two pieces of action to deal with, which everyone received at the meeting last Friday. One is the agreement of the release of the reverter. There were no changes that were recommended to that document. The indemnification agreement did have one change that was requested and that was that agreement had to include all of the property, not just the property north of I-94. He does not have that document; that responsibility was left to Attorney Thomson to take care of. It is his understanding that he was going to bring that today. Mr. Treacher is aware that Attorney Thompson did communicate with the City after the meeting on Friday. He stated that if the commissioners are comfortable with passing the agreement with the release of the reverter, which all commissioners have seen, and approving the indemnification agreement with the proviso that it includes all of the property, then we can move forward. Cmr. Brittain doesn't mind going forward with Chairman's recommendation even though they haven't seen the proper language. Cmr. Duckham would like to specify as a condition that it includes all of the property. Cmr. Mahoney agrees with Cmr. Brittain. She thinks there is a clear understanding of what they have asked for and as long as those documents contain that information. She has no problem with going forward at this point. Cmr. Brown also supports but reminds that they only have until the 10<sup>th</sup> of August to make a decision. He strongly supports this because it's an opportunity for our community to put some jobs on the market. Cmr. Elwell agrees with all comments but asked that the Chair and the Administrator review all the documents. *Moved by Elwell, supported by Mahoney for approval of the indemnification of the agreement as it has been explained.* Chairman Shotwell asked that it be known in the record that this is for all of the property, which will include the property north of I-94 and the property south of I-94, which encompasses Reynold's Field. Roll call: (11) Yeas. Motion carried unanimously.

*Moved by Mahoney, supported by Brittain for release of the reverter.* Cmr. Poleski's understanding and expectation, as with the indemnification agreement, is that it applies to all airport lands. In other words, this is a clear cutting of the strings since the city is expecting and requesting waiver of indemnity. Acting Administrator Treacher stated that counsel is on the phone and stated he would be here in less than one minute if the commissioners want to wait to vote. Cmr. Elwell stated that he would like to wait if Attorney Thomson is on the way.

Chairman Shotwell recessed the meeting at 11:13 a.m.

Chairman Shotwell called the meeting back to order at 11:18 a.m.



Attorney Kevin Thomson apologized for his late arrival. He was sitting in court this morning and he just now got back. He talked to the City Attorney's Office with respect to the Indemnity Agreement and the City Attorney cannot agree to revise the agreement to provide for both parcel A and B until he is told to do so by the City Council. He hasn't returned Attorney Thomson's call as of this point. Attorney Thomson did complete the revision to the reverter release, which is for the full release of the reverter rights for both parcels. He reported that there is nothing else that is new since everyone met last Friday.

Acting Administrator Treacher stated that the board has already taken action on the indemnification agreement with the proviso that it includes both parcels and he asked Attorney Thomson to communicate that to the City Attorney's office. Mr. Treacher stated that what is on the floor now is a motion with for release of the reverter.

Cmr. Videto stated that we have two agreements. He asked if it going to be processed back to the city in such a manner that they both will be accepted, or neither. Attorney Thomson views it as a package deal. The indemnity was the consideration for the reverter release. The City Attorney contacted Attorney Thomson a couple of times late last week and wanted to discuss it, but he told him that he was not negotiating on behalf of the county. He did reiterate that the county's position was unequivocal that there had to be a full and complete release of reverter and that he understood that there was no room to negotiate any partial release.

Cmr. Elwell asked if there has there been any communication with the mayor. Chairman Shotwell stated that has made no attempt since Friday to try to speak to him. Cmr. Elwell's opinion is still that it needs to be sent through as everyone has discussed it, and as was the understanding in committee. He also thinks that it needs to be stressed again publicly that we are giving them a full indemnification on environmental issues for the whole property and that was the agreement in the meeting before they acted. In exchange they were to give the county a full release of the reverter. He thinks that the ball should be put back in their court on both of those actions. He also thinks that the commissioners should be contacting City Council members.

Roll call: (11) Yeas. Motion carried unanimously.

Attorney Thomson stated that he will go to the City Attorney's office right now to communicate the vote that took place here this morning. He will also let them know that the ball is now in their court and it is incumbent upon them to act expeditiously to resolve this issue once and for all.

Cmr. Elwell asked when the City's next meeting is. Airport Manager, Kent Maurer stated that he spoke with the City Clerk, Lynn Fessell and she stated that the next meeting isn't until later this month. Mr. Treacher said they can always call a special meeting. Attorney Thomson's understanding after speaking with the City Attorney is that they have already resolved the issue as currently drafted, so they will have to have a special meeting with respect to the revisions that are demanded. Cmr. Elwell stated that he

would assume that we would stress to them the new deadline that we are on, we've already passed one and they have graciously given us a second.

Cmr. Brown reinforced that if we let this loose on the August 10 that we are back to square one. All he has heard from city commissioners is how much they want to the community involved and they want jobs. Cmr. Brown feels it's time for them to act on this and not just talk.

Shotwell asked for clarification so everyone understands, this is indemnification of all of the property, north and south of I-94, including Reynolds Field and the project property and the land release is the same. Attorney Thomson said that actually the indemnity applies to the land at the old landfill south of the highway, but is broad enough to provide for full indemnity on both sides. He will report back.

**8. OTHER BUSINESS:** None.

**9. PUBLIC COMMENT:**

Public comment began at 11:24 a.m.

John Wilson stated that it is now clear that the reverter clause is now null and void as far as the county is concerned. He asked to have clarified if the city will collect any money from the sale of this property.

**10. ADJOURN:**

Chairman Shotwell adjourned the August 6, 2007, Special Meeting of the Jackson County Board of Commissioners at 11:26 a.m.

James E. Shotwell – Chairman, Jackson County Board of Commissioners

Respectfully submitted by Amanda L. Riska – County Clerk

Consent Agenda  
Motions

August 21, 2007

***Roll Call***

1. Motion: Acknowledge MDOT Bid Award for Falling Waters Trail Construction
2. Motion: Approve New Fund for Parks Falling Water Trail (FWT) and Lagoon Projects
3. Motion: Approve Resolution (08-07.30) Jackson County Airport-Reynolds Field, Jackson, Michigan Land Release (Approximately 68 Acres) for Sale of Parcels 15A and 62 to RAMCO-GERSHENSON PROPERTIES, L.P.
4. Motion: Approve the Carrera Program
5. Motion: Approve Resolution (08-07.28) to Advocate for Prioritization of Public Health Services when the State's Share of the Cost is Less than 50% for the Services
6. Motion: Approve the Personnel Change in Fleet/Facilities
7. Motion: Approve the Technical Energy Analysis Proposal
8. Motion: Approve the Masonry Repairs to the Courthouse and Northlawn Buildings
9. Motion: Approve the Bid Award for the Mobile Camera Upgrade – Sheriff Department
10. Motion: Pay the Claims for Standing Committees dated 7/1/07-7/31/07
  - County Affairs \$ 346,001.86
  - County Agencies 1,650,629.82
  - Human Services 187,133.48
  - Personnel & Finance 357,113.94

## **Falling Waters Trail Construction Bids**

Attached are the bids received for the construction phase of the Falling Waters Trail. The low bid was \$1,248,888.58 submitted by Mead Brothers of Springport, Michigan. The engineer's estimate for the project was \$1,517,161.50. The bids have been reviewed by JJR (project engineers) and approved by the Jackson County Road Commission (the MDOT grant sponsor agency). The Parks Commission has also approved the bid amount. The Parks Department is now forwarding it to the County Commission for approval.

There was a pre-construction meeting for the project on July 26, 2007 at the County Road Commission Office. The primary purpose of the meeting was to align all of the parties involved with the project. Representatives from utility companies, Summit Township, Jackson County Road Commission, the Parks Commission, Jackson County Administrative Services, MDOT, JJR, and Mead Brothers were there to discuss the issues. Estimated completion for the project is now being set for mid-November.

LETTING OF JULY 06, 2007	ENG. EST.	LOW BID
PROPOSAL 0707030	\$ 1,517,161.50	\$
1,248,888.58		
PROJECT STE 38082-87292		
LOCAL AGRMT. 07-5288		% OVER/UNDER EST.
START DATE - 10 days after award		
COMPLETION DATE - NOVEMBER 12, 2007		-17.68 %

10.2 mi of hot mix asphalt, grading, and aggregate base for non-motorized trail, timber bridge railing repair, trailhead construction, wood guard post, and slope restoration on the public easement from Weatherwax Road to Albion Road in the village of Concord, Jackson County.

5.00 % DBE participation required

BIDDER	AS-SUBMITTED	
Mead Bros. Excavating, Inc.	\$ 1,248,888.58	1 **
C & D Hughes, Inc.	\$ 1,274,525.95	2
Michigan Paving & Materials Co.	\$ 1,345,002.40	3
Hoffman Bros., Inc.	\$ 1,398,657.26	4
Concord Excavating & Grading, Inc.	\$ 1,407,456.33	5
Cadwell Brothers Construction Compan	\$ 1,446,438.94	6
Bailey Excavating, Inc.	\$ 1,467,137.24	7
Causie Contracting, Inc.	\$ 1,532,099.81	8
Aggregate Industries-Central Region	\$ 1,549,163.15	9
Nashville Construction Company	\$ 1,649,146.38	10
Dunigan Brothers, Inc.		
Rieth-Riley Construction Co., Inc.		
Anlaan Corporation		
Davis Construction, Inc.		
Balkema Excavating, Inc.		
Brady Sand & Gravel, Inc.		

10 Bidders

# Memorandum

**To:** Randy

**From:** Gerard

**Re:** New Fund for Parks FWT & Lagoon Projects

---

Can we create a new “public improvement fund” for the above stated projects. A separate fund will facilitate the various reporting & tracking of transactions given the long term nature of these projects. I would suggest we use Fund number 247 with creation of separate org keys (department numbers) on an as needed basis.



U.S. Department  
of Transportation  
**Federal Aviation  
Administration**

**Detroit Airports District Office  
11677 South Wayne Road  
Suite 107  
Romulus, MI 48174**

July 9, 2007

Mr. Kent L. Maurer, Manager  
Jackson County – Reynolds Field  
3606 Wildwood Avenue  
Jackson, Michigan 49202

Dear Mr. Maurer:

Jackson County Airport – Reynolds Field, Jackson, Michigan  
Land Release (Approximately 68 acres) for Sale of Parcels 15A and 62 to  
RAMCO-GERSHENSON PROPERTIES, L.P.

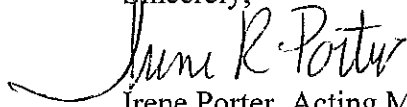
We have reviewed the documentation provided by letter dated May 21, 2007, on behalf of the County of Jackson, Michigan (hereinafter referred to as "Sponsor") for release of land (+68 acres) located in the northeast quadrant of the airport as currently depicted in the Airport Layout Plan and Exhibit A, from all restrictions and conditions of agreements with the U.S. Government. This land is to be sold and/or leased for proposed use as commercial development. The land is currently vacant grassland with intermittent wetland areas.

It has been determined that the parcels of land to be released for the proposed non-aviation uses will not be needed for present or foreseeable airport purposes and such release will not materially or adversely affect the use, operation, or maintenance of the airport. Accordingly, the Sponsor is hereby released from the terms and conditions of all prior grant agreements that affected aeronautical use of this land.

The original and two copies of the Deed of Release are enclosed. If the terms of the release are satisfactory, acceptance of the document should be evidenced by execution thereof by an officer of the Sponsor who has been duly authorized to take such action. We will also need a copy of the resolution adopted by the Sponsor accepting the terms of the Deed of Release. The resolution should also identify the official authorized to sign the release on behalf of the Sponsor.

Sponsor may retain an executed copy of the release for file purposes. The executed original and one copy should be returned to this office.

Sincerely,

A handwritten signature in cursive script, reading "Irene R. Porter". The signature is written in black ink and is positioned to the left of the printed name.

Irene Porter, Acting Manager  
Detroit Airports District Office

Attachments

CC: F. Kraus, MMTSB



**Resolution (08-07.30) Jackson County Airport-Reynolds Field, Jackson,  
Michigan Land Release (Approximately 68 Acres) for Sale of Parcels  
15A and 62 to RAMCO-GERSHENSON PROPERTIES, L.P.**

**WHEREAS**, the County of Jackson wishes the release of land located in the northeast quadrant of the airport as currently depicted in the Airport Layout Plan and Exhibit A, from all restrictions and conditions of agreements with the U.S. government; and

**WHEREAS**, this land is to be sold and/or leased for proposed use as commercial development; and

**WHEREAS**, it has been determined that the parcels of land to be released for the proposed non-aviation uses will not be needed for present or foreseeable airport purposes and such release will not materially or adversely affect the use, operation, or maintenance of the airport, and Jackson County has been released from the terms and conditions of all prior grant agreements that affected aeronautical use of this land; and

**WHEREAS**, James E. Shotwell, Jr., is the Chairman of the Jackson County Board of Commissioners and has authority to sign the Deed of Release for the subject property.

**NOW, THEREFORE, BE IT RESOLVED**, that the Jackson County Board of Commissioners approves the referenced Deed of Release and authorizes James E. Shotwell, Jr. to sign on behalf of the Jackson County Board of Commissioners.

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James E. Shotwell, Jr., Chairman  
Jackson County Board of Commissioners  
August 21, 2007

July 27, 2007

Jackson County Board of Commissioners  
Attn: Human Services Committee

Dear Human Services Committee Members:

On behalf of the Teen Pregnancy Prevention Initiative of Jackson County, we would like to state our support of bringing the Children's Aid Society - Carrera Program to Jackson. The Teen Pregnancy Prevention Initiative has recently conducted an in-depth strategic planning process in 2006. Several key discoveries were made through this process, including the common theme of lack of hope for the highest risk youth living in the City of Jackson.

Three overarching goals have been identified by the initiative: 1) Advocate for school based sex education in Jackson County and education on teen pregnancy for Jackson County residents, 2) Parent education in targeted neighborhoods, and 3) Implementation of the Carrera program. The Jackson County Health Department was selected by the initiative to serve as the lead organization to coordinate a potential Carrera program for implementation in the summer of 2008. In order for the grant writing process to move forward for the Carrera program, approval must be given by the County Commissioners for the health department to serve in the capacity of lead organization.

It is our belief after a lengthy educational process, that the Carrera program would be an extreme asset to our community, serving as a parallel family system for Jackson's most vulnerable youth. Teen pregnancy is a cycle in our community that keeps repeating, particularly in the African American community. This program would offer hope for the future and positive youth empowerment through a highly intensive program involving seven components. The components are: education, employment, family life and sex education, lifetime individual sports, mental health, medical and dental services, and self expression. The Carrera program is the only research-based program that reduces teen pregnancy rates for a period of three years for young women.

We feel strongly that the positive effects reaped from the Carrera program would extend to others living in the disenfranchised neighborhoods in Jackson. The young people in the program, their friends, siblings, parents, along with neighborhood residents could be positively impacted by the effects of the program.

It is our hope that you will see the value of investing in young people of Jackson and impacting their lives to stop the detrimental effects of teen pregnancy. We encourage you to support our recommendation for the health department to serve as the lead agency for the Carrera program. Thank you for your time and consideration.

Sincerely,

Jackson County Health Department  
United Way of Jackson County  
Do'Chas II  
Kris Hegedus, Integro  
Colleen Chadderton, CNP  
Center for Family Health  
Big Brother Big Sisters  
Florence Crittenton Services  
Prenatal Task Force  
Fetal Infant Mortality Review Team  
Planned Parenthood  
Debra McEldowney, AWARE  
Diane Neth Covell

# United Way of Jackson County



Executive Director  
Ken Toll

July 27, 2007

Board of Directors

Deb Hallgren  
President

Ruben Marquez  
Vice-President

Randy Ramirez  
Secretary  
Labor Participation

Scott McIntosh  
Treasurer

Mike Shore  
Past President

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Bart Hawley

R. Joseph Lathrop

Chris Lee

Linda Lowe

Chad Noble

Betty J. Overton-Adkins

Dan Phelan

Ed Piper

Kathy Schmalz

Ray Snell

Bryanna Tapley

Pastor Mark VanValin

Andy Weeks

Jackson County Board of Commissioners  
Attn: Human Services Committee

Dear Human Services Committee Members:

On behalf of the Teen Pregnancy Prevention Initiative of Jackson County, we would like to state our support of bringing the Children's Aid Society - Carrera Program to Jackson. During our 2002-2003 community needs assessment process, the United Way identified teen pregnancy prevention as a priority area for our community. While it is a difficult problem to address, the severe and pervasive consequences of teen pregnancy to the parents, children and greater community clearly warrant a coordinated community response.

Fortunately, leadership from the previous TP3 initiative was still employed at the Health Department, and United Way contracted with them to develop a prevention plan. Their work was outstanding, convening a broad group of stakeholders to draft a two-pronged approach, which provides general outreach and education while also intensively targeting a small group of the most at-risk youth in Jackson. The latter population will be served through the Carrera Program, a proven model which prevents teen pregnancies by literally turning these troubled youth's lives completely around. Teen pregnancy is often the result of boredom, perceived lack of opportunities or hope, and lack of positive adult guidance and education. Carrera delivers all of these things, so most "graduates" of the program not only avoid pregnancy (or impregnating others, since males participate too), but also have the tools and resources to manage money, hold down a job and attend college.

The Carrera Program mandates that one organization deliver the program, while another is responsible for its funding (the "Lead Funder"). The United Way fully supports the Health Department for program delivery, and we are willing to serve as its Lead Funder. As such, we would be responsible for raising over \$200,000 per year throughout a seven-year program cohort serving 60 youth.

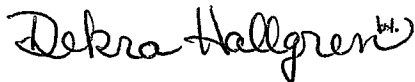
A portion of United Way funding has already been set aside for this priority area (\$75,000/year.) This amount was set aside for planning purposes, and for "seed money"; it is not sufficient to fully fund any effective programming, but should allow us to leverage our commitment to obtain additional funding from other sources. While our funding process will soon undertake another needs assessment to

determine priority funding areas for our next funding cycle (beginning July 1, 2009), we realize any real reduction of teen pregnancy is a multi-year endeavor and we will commit to a full seven years' support of this program. As soon as the County approves delivery of Carrera through the Health Department, we will begin aggressive efforts to secure the remaining balance through grants, corporate sponsorships, and other channels.

While many funders cannot commit beyond one or two years' funding, many will consider continuation funding if the program is achieving its objectives. We will secure as many commitments as possible over the next few months, and will provide projections and plans to secure the remaining years' funding. Only after both United Way and the Health Department leadership are satisfied the program can be viably delivered for the full seven years would we consider implementation of the program.

In our current environment, raising these dollars will not be easy. Neither is preventing teen pregnancy, but Carrera has shown us it can be done...with that roadmap, and the clear evidence of the need and great costs our community is incurring from our high teen pregnancy rate, we have no choice but to try. Please authorize the Health Department to serve as the lead agency to deliver the Carrera Program, so we can get to work and deliver a bright, hopeful future to those kids in our community who most need it.

Thank you,

A handwritten signature in cursive script that reads "Debra Hallgren".

Debra Hallgren  
President, Board of Directors

A handwritten signature in cursive script that reads "Ken Toll".

Ken Toll  
Executive Director

<b>Organization</b>	<b>Program</b>	<b>Geographic Location Served</b>	<b>Description of Program/ Details of School Presentations</b>	<b>Target Age/Grade</b>	<b>Approach to TPP</b>	<b>Program Capacity</b>
Big Brothers Big Sisters	Mentoring – Community Based	Jackson County	Positive adult and peer role modeling, education and prevention programs	Ages 6-12 Ages 13-18	N/A	120 20-30
Big Brothers Big Sisters	Mentoring – Site Based	Bennett, Frost, Wilson, Northeast, McCulloch, Hunt, Cascades Schools	Positive adult and peer role modeling	2 <sup>nd</sup> -5 <sup>th</sup> grades	N/A	80
Center for Family Health	Title X Family Planning Program	Jackson County Location: Springport Road	Clinical family planning services including physicals, education and prevention and birth control.	All ages	Comprehensive	Jackson County
Center for Family Health	Northeast Health Center	Northeast Elementary Health Center	Clinical Services and primary care, physicals, health and preventative education, and dental care, Puberty: The Wonder Years (reproductive health curriculum) taught by Health Educator	K-6 <sup>th</sup> Grade	Abstinence	All students
Center for Family Health	Teen Center at Parkside	Middle School at Parkside and Jackson County adolescents	Clinical services and primary care, physicals, health and preventative education, mental health services, birth control cannot be dispensed, Safer Choices (comprehensive sex education curriculum) to be taught by Health	11-21	Comprehensive	All students and Jackson County adolescents

			Educator to 7 <sup>th</sup> and 8 <sup>th</sup> grades			
Do'chas II	Rights and Responsibilities in Relationships	Jackson County	Individual/Groups looking at healthy choices, consequences, and relationships	Middle School and High School		100
Florence Crittenton Services	Teen Parent Program	Jackson County	Parents As Teachers, Ages and Stages, Early Literacy Programming	Teen Parents through age 21	Comprehensive	60
Florence Crittenton Services	Teen Father and Pregnancy Prevention Program	Jackson County (Western Options & Teen Scene in Michigan Center)	Healthy Relationship groups, Pride and Prejudice, and Parents as Teachers	Teens through age 21	Comprehensive	200
Jackson County Health Department	Promoting Abstinence for Teen Health	Columbia Central	This skill building program focuses on providing middle school students the tools they need to reduce their risk of contracting a sexually transmitted disease or becoming a teen parent. The 5-session curriculum promotes the benefits of abstinence, responsible decision making, future goal setting, importance of self-esteem, managing peer-pressure, the consequences of sexual activity and utilization of refusal skills.	7 <sup>th</sup> grade	Abstinence	137
Jackson	Promoting Abstinence for	daVinci	"	7 <sup>th</sup> & 8 <sup>th</sup> grades	Abstinence	36

County Health Department	Teen Health					
Jackson County Health Department	Promoting Abstinence for Teen Health	East Jackson	“	7 <sup>th</sup> grade	Abstinence	105
Jackson County Health Department	Promoting Abstinence for Teen Health	Grass Lake	“	8 <sup>th</sup> grade	Abstinence	80
Jackson County Health Department	Promoting Abstinence for Teen Health	Hanover Horton	“	7 <sup>th</sup> grade	Abstinence	102
Jackson County Health Department	Promoting Abstinence for Teen Health	Michigan Center	“	7 <sup>th</sup> grade	Abstinence	108
Jackson County Health Department	Promoting Abstinence for Teen Health	Northwest	“	7 <sup>th</sup> grade	Abstinence	256
Jackson County Health Department	Promoting Abstinence for Teen Health	Vandercook	“	8 <sup>th</sup> grade	Abstinence	106
Jackson County Health Department	Promoting Abstinence for Teen Health	Western	“	7 <sup>th</sup> grade	Abstinence	216
Jackson County Health Department	Promoting Abstinence for Teen Health	JCMS	“	7 <sup>th</sup> grade	Abstinence	130
Jackson County Health	Promoting Abstinence for Teen Health	Columbia Central	PATH 1 session follow-up	8 <sup>th</sup> grade	Abstinence	151



Department						
Jackson County Health Department	Promoting Abstinence for Teen Health	East Jackson	PATH 1 session follow-up	8 <sup>th</sup> grade	Abstinence	117
Jackson County Health Department	Promoting Abstinence for Teen Health	JCMS	PATH 1 session follow-up	8 <sup>th</sup> grade	Abstinence	130
Jackson County Health Department	Prenatal Task Force (FIMR Community Action Team)	Jackson County	One of the PNTF's objectives is to decrease the number of unintended pregnancies. One of the target audiences is teens. The PNTF would like to develop an educational campaign including teens in the target audience.	Teens	Comprehensive	Jackson County Teens
Jackson County Intermediate School District	FACT Backpack	90% of Students in Jackson County	Backpacks are sent home for one week with each child. Each backpack is arranged according to grade level. Backpacks include information on parenting and interactive activities on substance abuse, character development, bullying, school success, etc.	Parents of K-6 students	Abstinence	90% of Jackson County Schools
Jackson County Intermediate School District	Girl Quest	Ezra Eby Elementary, Columbia Middle School, Western (middle school and	The 12 week program combines self-esteem enhancing life-lessons, discussions, and running games in an encouraging, girl-positive environment where girls can feel free to express themselves and	3-7 <sup>th</sup> Grade Girls	Abstinence	300 girls

		all 3 elementary), Jackson Public (Parkside, Wilson, Northeast), Northwest (Parnall and NW Elementary)	build their confidence.			
Jackson Housing Commission	Family Health Promotion Luncheon	Jackson County	Monthly luncheons that provide community information and childcare and transportation as needed.	Parents of children 0-6	Comprehensive	20
Jackson Public Schools	Safer Choices I & II	Middle School at Parkside	Teen Pregnancy Prevention Curriculum on healthy choices	7-8 <sup>th</sup> Graders	Comprehensive	TBD for 2006-2007
Jackson Public Schools	9-12 Michigan Model Healthy and Responsible Relationships	Jackson High School and Middle School at Parkside	Teen Pregnancy Prevention Curriculum on healthy choices	8 <sup>th</sup> grade High School credit 9 <sup>th</sup> grade	Comprehensive	9 <sup>th</sup> grade for 2007-2008
Martin Luther King Center	Summer Program	City of Jackson	Focusing on job opportunities for youth including visiting colleges, museums, and traveling outside of Jackson	13-15 year olds	Comprehensive	Currently serves 115
Martin Luther King Center	After school Program	City of Jackson	Computer skills training, ACT prep program, financial aid training, etc. Also features a recreational component of sports, music, and sewing classes	6-18 year olds	Comprehensive	40-60 per session
Lily Missions Center	Teens in Transition	Jackson County	Provides classes, workshops, seminars, and	Middle school, junior high,	Abstinence	200 students

			events that create the opportunity for youth to receive support services and mentoring as they transition into adulthood. The program helps teens establish positive relationships with caring adults, mentors, and support agencies.	and high school students ages 12 – 18		
Planned Parenthood Mid-Michigan Alliance	Clinical Services	Jackson County	Sexual health exams and care (routine gynecological exams and cancer screening, STI testing and treatment, HIV testing, birth control counseling, birth control methods available).	Men and women of all ages	Comprehensive	5,000 (approximate number)
Planned Parenthood Mid-Michigan Alliance	Peer Educator	Jackson County	Parent workshops, presentations for youth on HIV, STI's, Abstinence	7-12 <sup>th</sup> grades	Comprehensive	Presentations= 100-300 students Individual contacts peer to peer = 100-150
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Michigan Center	Baby Think It Over	Youth, parents, school based groups and community organizations. Programs are designed for male and female participants	Comprehensive	60
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Tomlinson	Baby Think It Over, HIV/STI's	9 <sup>th</sup> – 12 <sup>th</sup> graders	Comprehensive	30

Planned Parenthood Mid-Michigan Alliance	Outreach Services	Amy Firth	Baby Think It Over, HIV	7 <sup>th</sup> -8 <sup>th</sup> graders	Comprehensive	30
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Jackson Public School (High)	Baby Think It Over, HIV/STI's	9 <sup>th</sup> graders	Comprehensive	60
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Parkside	Baby Think It Over	7 <sup>th</sup> – 8 <sup>th</sup> graders	Comprehensive	120
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Hanover Horton	Baby Think It Over	9 <sup>th</sup> – 12 <sup>th</sup> graders	Comprehensive	120
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Northwest	Baby Think It Over	9 <sup>th</sup> – 12 <sup>th</sup> graders		140
Planned Parenthood Mid-Michigan Alliance	Outreach Services	East Jackson	Baby Think It Over, HIV/STI's	9 <sup>th</sup> – 12 <sup>th</sup> graders	Comprehensive	60
Planned Parenthood Mid-Michigan Alliance	Outreach Services	daVinci	Baby Think It Over, HIV/STI's	9 <sup>th</sup> – 12 <sup>th</sup> graders	Comprehensive	50
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Neon After School	Baby Think It Over	7 <sup>th</sup> – 8 <sup>th</sup> graders	Comprehensive	60
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Amy Firth – After School Program	Baby Think It Over	7 <sup>th</sup> – 8 <sup>th</sup> graders	Comprehensive	10
Planned Parenthood	Outreach Services	Michigan Center –	Baby Think It Over	9 <sup>th</sup> graders	Comprehensive	20

Mid-Michigan Alliance		Teen Scene				
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Springport Middle School	HIV/STI's	8 <sup>th</sup> graders	Comprehensive	100
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Springport High School	HIV/STI's Contraceptives	9 <sup>th</sup> – 12 <sup>th</sup> graders	Comprehensive	100
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Florence Crittenton	HIV/STI's Contraceptives	Varies	Comprehensive	40-50
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Detention	HIV/STI's Contraceptives	Varies	Comprehensive	25
Planned Parenthood Mid-Michigan Alliance	Outreach Services	Columbia Central	HIV/STI's Body Image	9 <sup>th</sup> – 12 <sup>th</sup> graders	Comprehensive	125
Planned Parenthood Mid-Michigan Alliance	Community and School Education	Jackson County	Sexual Health	7 <sup>th</sup> -12 <sup>th</sup> grades	Abstinence and Comprehensive	



# Jackson County Health Department

1715 Lansing Avenue • Ste. 221 • Jackson, Michigan 49202

Phone (517) 788-4420

Fax (517) 788-4373

## MEMO

**To:** Jackson County Board of Commissioners  
**From:** Ted Westmeier  
**Subject:** Resolution to Advocate for Prioritization of Public Health Services When the State's Share of the Cost is Less Than the 50% for the Services  
**Date:** August 13, 2007

The above resolution is for support of additional state funds for mandated public health services and if state funding is not adequate to cover 50% of the costs of providing those services that local public health not be held accountable for meeting minimum program requirements. The Michigan Public Health Code mandates programs and services that must be provided by local public health and it was agreed that state funding was to cover 50% of the costs. However, state funding has not kept pace and statewide, local funds are now covering 70% of the costs. However, through the state accreditation program we are evaluated on meeting minimum program requirements that become more challenging as funding does not keep pace with the costs of providing those services. We are asking that either the state pay their fair share or that local public health not be held accountable for meeting the minimum program requirements.

If you have any questions regarding this matter please contact me.

g:\admin\hsc items\memo resolution prioritization of ph services.doc 8/13/2007 3:37 PM

\_\_\_\_\_  
An Equal Opportunity Employer

Accounting  
788-4487

Environmental Health Division  
788-4433

Health Education  
788-4655

Personal & Preventative Health  
788-4420

**RESOLUTION (08-07.28) TO ADVOCATE FOR PRIORITIZATION  
OF PUBLIC HEALTH SERVICES WHEN THE STATE'S SHARE OF THE COST  
IS LESS THAN 50% FOR THE SERVICES**

*Whereas*, Michigan's local public health departments support the provision of quality public health services mandated to be provided on a state-wide basis; and

*Whereas*, the funding provided by the Michigan Departments of Agriculture, Community Health, and Environmental Quality to conduct these mandated services has not kept pace with inflation rates for the past ten years; and

*Whereas*, local funds appropriated to support the delivery of these mandated services now comprise over 70% of the total funding for these services; and

*Whereas*, local funds appropriated to support the delivery of these mandated services should comprise no more than 50% of the total costs; and

*Whereas*, local funds appropriated to support these services are declining; and

*Whereas*, Michigan's local public health departments will no longer be able to provide these mandated services if state funding appropriated for these services is not increased to 50% of the total cost of these mandated local services as required in Section 333.2475 of the Michigan Public Health Code;

***THEREFORE BE IT RESOLVED*** that the Jackson County Board of Commissioners has joined the Michigan Association of Local Public Health (MALPH) to advocate for increases in state and federal funding; and

***BE IT FURTHER RESOLVED*** that the Jackson County Board of Commissioners will advocate for local health departments not to be held accountable for meeting minimum performance standards for state mandated services unless the state is able to cover 50% of the total costs for these services; and

***BE IT FURTHER RESOLVED*** that the Jackson County Board of Commissioners supports a process where MALPH will work with the Michigan Department of Agriculture, Community Health, and Environmental Quality to convene a group co-chaired by an equal number of state and local representatives to annually develop and present to the Governor and Legislature a proposed set of basic and required services and documentation of the cost of delivering those services beginning in 2009 as required by Part 23 of the Public Health Code.

---

James E. Shotwell, Jr., Chairman  
Jackson County Board of Commissioners  
August 21, 2007

**RECEIVED**


**County of Jackson**  
**Facilities Department**

---

JUL 12 2007

JACKSON COUNTY  
ADMINISTRATOR'S OFFICE

To: Randy Treacher  
Acting Administrator/Controller

From: Ric Scheele   
Fleet/Facilities Supervisor

Date: 7/12/2007

Re: Personnel Requisition

My department is respectfully requesting permission to hire a part time 30 hour a week Maintenance level one employee to fill a vacancy on our floor crew.

We have lost two full time employees this fiscal year; a high level HVAC technician and a low level Maintenance one assigned to the floor crew. We are not replacing the HVAC technician.

The work being performed by our floor crew is exemplary and in conjunction with the day shift custodial maintenance, has resulted in our buildings looking better then they ever have on a daily basis.

This work is being accomplished at minimum staffing levels and that is why it's critical to our mission to fill this vacancy.

Thank you for your anticipated cooperation concerning this request.



# **County of Jackson**

## **Facilities Department**

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To: Personnel and Finance Committee

From: Ric Scheele  
Fleet/Facilities Supervisor

Date: 8/3/2007

Re: Technical Energy Analysis Proposed

Fishbeck, Thompson, Carr and Huber (FTC&H) have completed their technical energy analysis for the County of Jackson. The analysis suggests we can implement a number of energy optimization measures (EOM's) to lessen our energy usage. Some improvements will provide a quick payback, others will not. In each of our buildings, FTC&H proposes total annual savings, implementation costs and simple payback measured in years. In each case, I have looked at combining the quickest payback EOM's with others EOM's that have a longer payback time to provide a reasonable average length of time for payback.

### **Tower Building**

- Occupancy sensors
- Steam trap replacements
- Window replacement (storms for the stained glass)
- DDC controls
- Roofing

Implementation Costs	<b>\$671,692</b>
Simple payback	10 years
Annual savings	\$69,120

### **Court House**

- Occupancy sensors
- Steam trap replacements

Implementation Costs	<b>\$166,230</b>
Simple payback	5 years
Annual savings	\$34,025

### **Northlawn**

- Occupancy sensors
- Steam boilers

Implementation Costs	<b>\$191,720</b>
Simple payback	13 years
Annual savings	\$14,785

### **Human Services Building**

- Occupancy Sensors
- Boilers
- Windows

Implementation Costs	<b>\$684,115</b>
Simple payback	17 years
Annual savings	\$39,515

### **Youth Center**

- High Bay Light Fixtures (Gym)
- Occupancy Sensors

Implementation Costs	<b>\$42,080</b>
Simple payback	10 years
Annual savings	\$4,300

### **JCCP Building**

- Occupancy Sensors
- Steam Trap Replacement
- Boiler

Implementation Costs	<b>\$69,075</b>
Simple payback	8 years
Annual savings	\$9,205

### **Airport Terminal**

- Occupancy Sensors
- DDC controls

Implementation Costs	<b>\$39,433</b>
Simple payback	11 years
Annual savings	\$3527

### **Airport Administration Building**

- Occupancy Sensors
- Boiler

Implementation Costs	<b>\$26849</b>
Simple payback	17 years
Annual savings	\$980

<b><i>Total Implementation Costs</i></b>	<b>\$1,891,194.00</b>
<b><i>Simple Length of Payback</i></b>	<b>11.37 Years</b>
<b><i>Annual Savings</i></b>	<b>\$235,327.00</b>

Please let me know at your earliest convenience if you have any questions or concerns that I may address.

**County of Jackson**  
**Facilities Department**

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## Memorandum

To: Personnel and Finance Committee

From: Ric Scheele  
Fleet/Facilities Supervisor

Date: 7/20/2007

Re: Masonry Repairs to the Courthouse and Northlawn Buildings

We have solicited bids for masonry repairs to the west wall at the Courthouse and the south wall and chimney at the Northlawn building. We have budgeted funding in the public improvement funds under line items 245-265-931-005 and 245-267-931-005.

The quotes are as follows:

<b>North Building Restoration and Renovation</b>	<b>\$71,563</b>
Boss Construction	\$78,980
Western Waterproofing	\$100,887
Bornor Restoration	\$121,288
Grunwell-Cashero	\$163,496

Based upon the low bid, I recommend North Building Restoration and Renovation be awarded the project.



# JACKSON COUNTY

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## OFFICE OF THE SHERIFF

---

212 W. Wesley St. Jackson, Michigan 49201 Telephone (517) 768-7900

Daniel H. Heyns  
Sheriff

Thomas G. Finco  
Undersheriff

### **Mobile Camera Upgrade Request**

#### **Proposal:**

Replace the in-car cameras, purchased in 2001, with digital cameras, video tape media and server to store data, having automatic down load capability. The need for a new recording system is to provide a safe secure way to record criminal and civil complaints. It will protect Jackson County against potential litigation, assist in criminal prosecution and will provide essential information in the event of any citizen complaints.

#### **Problem:**

The current VHS in-car video system was purchased in 2001 with a 50% match grant from Michigan Municipal Risk Management Authority, MMRMA. This system, though quite capable at the time of purchase, has become outdated. The system is failing and has become unreliable and expensive to repair. The vendors have a difficult time in replacing outdated parts such as transmitters, cords and internal components.

#### **Project Bids:**

L3 Communication, Mobile Vision	\$104,439.00
Winder Police Supply	\$115,770.00
Advanced Wireless	\$122,281.34

#### **Funding:**

The department currently has \$60,000.00 in the equipment fund budgeted for 2007 for in-car videos and a storage server. We have applied for and have been awarded a \$15,000.00 grant from Michigan Municipal Risk Management Authority. The remainder of the purchase will be funded with the technology upgrade funds.

#### **Recommendation:**

We recommend the purchase of the system from L3 Communication for a purchase price of \$104, 439.00. We have researched current users of the Mobile Vision products and have found their customers very satisfied. Jackson City Police Department and Blackman have purchased and installed the Mobile Vision system and have been extremely satisfied with the product.


**communications**

Mobile-Vision, Inc.

90 Fanny Road  
Boonton, NJ 07005  
(800) 336-8475

**QUOTATION**

QUOTATION NUMBER: 0048104

QUOTATION DATE: 7/6/2007

SALESPERSON: BS

CUSTOMER NO: MIJACKS

**QUOTED TO:**

Jackson County Sheriffs Dept  
212 West Wesley Street  
Jackson, MI 49201

**SHIP TO:**

Jackson County Sheriffs Dept  
212 West Wesley Street  
Jackson, MI 49201

**CONFIRM TO:**

Undersheriff Finco

Bill-To Phone: (517) 768-7910

Bill-To Fax: (517) 768-4200

Page: 1

CUSTOMER P.O.		SHIP VIA	P.O.B.		TERMS
		UPS GROUND	BOONTON, NJ		Net 30 Days
ITEM NUMBER	UNIT	QUANTITY	RETAIL PRICE	NET PRICE	AMOUNT
MVD-FBDVS	EACH	15.00	5,295.00	4,895.00	73,425.00
System, Flashback					
Flashback Digital Video System Assembly					
Customer to arrange for own installation.					
MVD-CRASH-BAT	EACH	15.00	150.00		2,250.00
CrashBatt Assy					
Assy, crash sensor, battery backup					
MVD-DEP2715	EACH	1.00	21,845.00	20,845.00	20,845.00
Station Rack, DEP with RAID 5					
MVD-DVD/BU	EACH	1.00	2,984.00		2,984.00
Workstation - DVD backup					
MVD-UPS1000	EACH	1.00	340.00		340.00
UPS 1000VA					
MVD-IT-CONFIG	EACH	1.00	2,850.00		2,850.00
System Configuration/Testing					
MVD-8675-EX	EACH	2.00	660.00		1,320.00
Access Point w/ext antenna					

Note: Pricing does not include physical  
installation of the workstation, antenna, DVR or  
any network wiring.

Subtotal: 104,014.00

Shipping &amp; Handling: 425.00

Sales Tax: 0.00

Order Total: 104,439.00

\*\*\*\* QUOTATION IS VALID FOR 60 DAYS \*\*\*\*

Delivery: 90 Days or Less ARO

**WINDER POLICE EQUIPMENT, INC.**  
13200 Reeck Rd. south  
Southgate, MI. 48195  
(734) 281-6800 FAX 281-9255 WINDERPE@ameritech.net

July 12, 2007

To: Jackson County Sheriff's Department  
Undersheriff Tom Finco 517-768-7900 517-780-4731 fax

From: Dick Winder, Jr.  
Subject: Mobile Vision In-Car Video System

Please accept this written proposal for the following vehicle video system equipment pursuant to your specifications. Proposal based on a 15 vehicle program. All costs shown are for equipment/components only----no installation labor.

MVD-FBDVS System, Flashback Digital Video System Assembly  
5,384.00@ \$80,760.00

MVD-CRASH-BAT Assembly, crash sensor, battery backup  
165.00@ \$2,475.00

MVD-DEP2715 Station Rack, DEP with RAID 5 (one)  
\$24,029.00

MVD-DVD/BU Workstation - DVD backup (one)  
\$ 3,282.00

MVD-UPS1000 UPS 1000VA Universal Power Supply (one)  
\$ 374.00

MVD-IT-CONFIG System Configuration/Testing  
\$ 3135.00

MVD-8675-EX Access Point w/ext antenna (two access points only)  
660.00@ \$ 1,320.00

Subtotal for equipment and components: \$ 115,375.00  
Shipping and Handling: \$ 395.00  
Total----- \$ 115,770.00

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TERMS of sale: NET 30 Days



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49716 Martin Dr. • Wixom, MI 48393 • Phone: 248-295-4600 • Fax: 248-295-2699

**July 17, 2007**

**Jackson County Sheriff Dept.  
212 W. Wesley Street  
Jackson, MI 49201**

**Attention: Steve Rand**

The following is your requested quotation. This quote provides for labor and materials as follows:

- Deliver (15) Panasonic Arbitrator SI in-car Mobile Video Camera systems configured as follows:
  - One 16Gb P2 media storage cards (32 hrs of video storage)
  - Video Processing Unit
  - Digital Remote Microphone with charger
  - Digital in car 68 degree wide angle camera
  - Client Software for MDC in-car live viewing & playback
  - Insight Video Net Software for back-end video evidence management and archival
  - Mobility VPN & Policy Manager for seamless roaming between IPMN and 802.11 access points
- Deliver (1) Dell Server configured with Server 2003, SQL 2005 and 2TB attached storage to provide storage of all video for 45 days, and long term tagged video for 180 days.
- Deliver (1) Dell Workstation configured for DVD-R/W archival & viewing
- Deliver (2) Wireless Access Point (802.11 a/b/g) for outdoor coverage of the Sheriff Parking Lot

JCSD will be responsible to provide. Should you require pricing on additional video storage or have additional questions with regards to this quote please let me know.

Respectfully,

A handwritten signature in dark ink, appearing to read 'Todd A. Jones', is written over the printed name.

Todd A. Jones  
Advanced Wireless Telecom



**QUOTATION NUMBER JCSD-07-17-07-SQ1**

**Sales Quotation**

Qty	P/N	Description	Price	Ext Price
<b>Equipment</b>				
15	ARBTR-KIT-SI	Arbitrator kit MK1.5 with Software Interface - Main unit, Camera,Mic,User GUI Software,GPS module,Cable,P2 card 16Gx1,FE software,BE link software, CMS User License, 5 Year Warranty (CF-SVCARBEX4Y)	\$6,250.00	\$93,750.00
1	AWT-PE860-2TB	Dell PE860 Server Bundle with 2TB NAS	\$12,500.00	\$12,500.00
2	AWT-WAP54GPE-AP	Wireless Outdoor Access Point	\$749.00	\$1,498.00
2	AWT-SRW2008P-HUB	8 Port POE Hub	\$398.00	\$796.00
1	AWT-OPT320-DVD	Desktop Workstation with DVD-R/W Drive	\$2,250.00	\$2,250.00
1	AWT-MOBXE-PP	Mobility XE - VPN & Policy Mgmt - 25 user & 1 svr	\$7,875.00	\$7,875.00
<b>Total Equipment</b>				<b>\$118,669.00</b>
<b>AWT Services</b>				
15	AWT_ARB-INS	Installation of Arbitrator SI/CP	\$125.00	\$1,875.00
1	AWT_ARBSVR-INS	Installation Support for Server, Workstation & Access Points	\$1,500.00	\$1,500.00
<b>Total AWT Services</b>				<b>\$3,375.00</b>

<b>Total Equipment Investment</b>	<b>\$118,669.00</b>
<b>Total Services - Includes Vehicle Installation, CMS Configuration, Optimization, &amp; Training</b>	<b>\$3,375.00</b>
<b>Shipping</b>	<b>\$237.34</b>
<b>Tax</b>	<b>\$0.00</b>
<b>Total Investment</b>	<b>\$122,281.34</b>

County Affairs  
Motions

August 21, 2007

1. Motion: Appoint one public member to the Agricultural Preservation Board, term to 6/2009
2. Motion: Appoint one elected township official member to the Agricultural Preservation Board, term to 6/2009
3. Motion: Appoint one agricultural interest member to the Agricultural Preservation Board, term to 6/2010
4. Motion: Appoint one local natural resources member to the Agricultural Preservation Board, term to 6/2010
5. Motion: Appoint one County Commissioner to the Agricultural Preservation Board, term to 6/2009
6. Motion: Appoint one public member to the Department on Aging Advisory Council, term to 12/08
7. Motion: Appoint one County Commissioner to the Leoni DDA, term to 12/31/07

Commissioner Board Appointments – August 2007

<u>BOARD</u>	<u>NEW TERM EXPIRES</u>	<u>CURRENT MEMBER</u>	<u>APPLICANTS</u>	<u>COMMITTEE RECOMMENDED APPOINTMENTS</u>
<u>Agricultural Preservation Board</u>				
1) One public member	6/2009	n/a	Nicholas LeFevre	Charity Steere
2) One elected official in township government	6/2009	n/a	Charity Steere	Bob Hannewald
Three individuals with agricultural interests			Nancy Hawley	
3) -- one	6/2008	n/a	Bob Hannewald	Nancy Hawley
4) -- one	6/2009	n/a		
5) -- one	6/2010	n/a		
6) One individual representing local natural resource conservation interests	6/2010	n/a	Dick Ekins	Dick Ekins
7) One member with real estate or development interests	6/2008	n/a		
8) One Commissioner member	6/2008	n/a	Dave Lutchka	Dave Lutchka
<u>Department on Aging Advisory Council</u>				
1) One public member	12/08	Michael Baughman	Diane Derby	Diane Derby
2) One public member	12/07	William Morrisson		
<u>Leoni DDA</u>				
1) One Commissioner member	12/07			Steve Shotwell

Human Services

Motions

August 21, 2007

1. Motion: Disapprove Resolution (08-07.29) Supporting the Campaign for Smoke Free Air

## **Resolution (08-07.29) Supporting the Campaign for Smokefree Air**

**Whereas**, secondhand smoke contains over 4,000 substances, more than 69 of which are known or suspected to cause cancer, the Environmental Protection Agency has classified secondhand smoke as a Group A Carcinogen and therefore concludes that secondhand smoke is a health risk to nonsmokers; and

**Whereas**, secondhand smoke is the third leading cause of preventable death in the country killing 1,340 to 2,390 Michigan adults, children, and babies annually; and has been proven to cause cancer, heart disease, stroke, emphysema and asthma; and

**Whereas**, studies including the 2006 US Surgeon General Report show that infants and children are especially vulnerable to secondhand smoke, suffering more acute respiratory infections, ear infections and frequent and severe asthma attacks; and

**Whereas**, the 2006 US Surgeon General Report states that there is no risk-free level of exposure to secondhand smoke, requiring that smoking be eliminated from enclosed areas; and

**Whereas**, smokefree air policies have been shown to discourage kids from starting to smoke, to prompt more smokers to quit and to reduce the number of cigarettes that smokers consume; and

**Whereas**, Michigan's Surgeon General has called on communities to work to reduce tobacco use and exposure to secondhand smoke, and

**Whereas**, local opinion surveys consistently demonstrate overwhelming popular demand for smokefree environments; and

**Whereas**, it is the responsibility of government to protect the public health of their citizens; be it therefore

**Therefore Be It Resolved**, that the Jackson County Board of Commissioners supports the legislation to eliminate secondhand smoke in all Michigan restaurants, bars, and worksites.

---

James E. Shotwell, Jr., Chairman  
Jackson County Board of Commissioners  
August 21, 2007



**Campaign for Smokefree Air:  
Promoting a smokefree environment in all public places**

The recently formed Campaign for Smokefree Air (CSA) is working on legislation to ensure a smokefree indoor air environment in all public places in Michigan, including restaurants, bars and worksites.

**Smokefree laws benefit businesses of all sizes, and their employees.**

A number of economic studies show that comprehensive smokefree workplace laws have a positive impact on businesses by benefiting the health of workers, decreasing absenteeism, reducing janitorial and maintenance costs, lowering insurance rates and resulting in fewer smoking-related fires.

**Smokefree laws also keep people alive.**

Secondhand smoke is the third leading cause of preventable death in the United States. It causes 35,000 – 40,000 deaths from heart disease every year, including 3,000 lung cancer deaths among otherwise healthy nonsmokers. Secondhand smoke contains more than 4,000 chemicals, including more than 60 cancer-causing carcinogens. Comprehensive smokefree workplace policies reduce tobacco related illnesses and the costs of treating them.

**Smokefree laws protect our most vulnerable residents.**

Smokefree policies enable children, the elderly, and people with certain health conditions to go about their lives without worrying that their health will be put at risk. Nonsmoking sections and ventilation systems don't eliminate exposure to cancer-causing chemicals, as even the best ventilators are incapable of removing the free-floating poisons of secondhand smoke.

**OUR CAMPAIGN NEEDS MICHIGAN'S SUPPORT.**

CSA is currently developing advocacy, educational and media materials, setting up meetings with legislators in their districts and coordinating campaign strategy. CSA invites you to join our campaign. If your **organization** would like to formally support this effort and mobilize local activists to educate policymakers, the public and the media about this initiative, **please sign and return the enclosed resolution.**

August 13, 2007

Mr. Robert Zenz  
Jackson County Road Commission  
2400 Elm Rd.  
Jackson, MI 49204-1125

Re: Jackson County Road Commission

Dear Road Commissioner Zenz:

Pursuant to the motion passed by the Jackson County Board of Commissioners on July 24, 2007, the following is a summary list of allegations which will be the subject of formal proceedings and hearings to determine if Road Commissioner Zenz should be removed from office. The allegations below summarize the previous detailed allegations set forth in the June 21, 2007 report (the "Report") from Lt. Teriaco which is attached, and which, by this reference, is incorporated as if fully set forth here. The allegations are summarized as follows:

1. The concrete driveway at 14218 West Michigan Avenue, and belonging to Zenz Farms, received three (3) new driveways outside of the right of way line of East Michigan Avenue at the cost of taxpayers dollars. *(Hereinafter referred to as the "New Driveways Allegation")*
2. Straw totaling \$2,585.00, and labor and equipment totaling \$500, were used on the East Michigan Avenue Project and were purchased from Zenz Farms in October of 2005. *(Hereinafter referred to as the "Straw Allegation")*
3. Dirt from the East Michigan Avenue Project was dumped on a lot at the intersection of Grass Lake and Francisco Roads. This property belongs to Thomas Zenz. After the dumping of the dirt from the East Michigan

Avenue Project, this lot has subsequently been sold and a house built on it. *(Hereinafter referred to as the "Fill Dirt Allegation")*

4. Cold Milling (ground asphalt) from the East Michigan Avenue Project was removed from the job site by trucks from the Jackson County Road Commission, placed in a gravel pit owned by Robert Zenz and his two (2) sons, and subsequently leased to Bailey Sand and Gravel for the purposes of cutting down on trucking for other projects going on in the area. *(Hereinafter referred to as the "Cold Milling Allegation")*
5. Kinder Morgan left large wooden pads used to support heavy equipment for use by the Jackson County Road Commission after finishing their project in Jackson. The pads were removed from the Jackson County Road Commission, using Jackson County Road Commission equipment and an employee and were loaded onto two trucks belonging to Zenz Farms and taken to the Zenz Farms. *(Hereinafter referred to as the "Pad Allegation")*
6. 8,000 tons of ice control sand was purchased from Bailey Sand and Gravel from the Bohne Road Gravel Pit owned by Robert Zenz and sons and leased to Bailey Sand and Gravel. This sand was sold to the Jackson County Road Commission in 2005. A 36 cents per ton royalty was paid to Robert Zenz and sons for the ice control sand which was sold to the Jackson County Road Commission and came out of the Bohne Road Gravel Pit. This royalty totaled \$2,880.00. *(Hereinafter referred to as the "Ice Control Sand Allegation")*
7. Plans for the East Michigan Avenue Project were revised after a March 21, 2005 meeting with Commissioner Zenz. A Road commission employee was instructed to lower the roadway in front of the Zenz barns at 14218 East Michigan Avenue at an additional cost of \$17,017.00. *(Hereinafter referred to as the "Lowering Roadway Allegation")*

At the hearings, the Jackson County Board of Commissioners will seek to determine, pursuant to MCL.46.11(n) whether or not it is satisfied Road Commissioner Zenz is guilty of "official misconduct, or habitual or willful neglect of duty, and if the misconduct or neglect is a sufficient cause for removal". This determination may also implicate Michigan statutory and common law, including:

1. MCL 15.342 (Public officer or employee; prohibited conduct);
2. MCL.15.322 and 15.323 (Public servant; soliciting, negotiating, renegotiating, approving, or representing a party to a contract with public entity prohibited.), and/or;



3. Michigan common law as recited in *People ex rel Plugger v Township Board of Overysel*, 11 Mich 222, 225 (1863):

‘[Fidelity] in the agent is what is aimed at, and as a means of securing it, the law will not admit the agent to place himself in a situation in which he may be tempted by his own private interest to disregard that of his principal ....All public officers are agendas, and their official powers are fiduciary. They are trusted with public functions for the good of the public; to protect, advance and promote its interests, and not their own. And a greater necessity exists than in private life for removing from them every inducement to abuse the trust reposed in them ....’

We are permitting you the opportunity to file a written response addressing each of these allegations. This response must be filed on or before September 5, 2007, addressed to the Chairman of the Board. Your written response will be considered and may result in a narrowing of the issues.

We anticipate that the hearings will commence in September 2007. Please provide a list of dates which you are available for the hearing. If we do not receive a list of available dates on or before September 5, 2007, we will have no choice but to unilaterally undertake to schedule dates.

We anticipate that the hearings will be held in the Board of Commissioners Chambers, 2<sup>nd</sup> Floor, 120 W. Michigan, Jackson, Michigan. You have a right to be represented by counsel at the hearings and have the opportunity to confront and cross-examine witnesses and/or to present witness testimony to the Board of Commissioners.

Very truly yours,

James E. Shotwell, Jr., Chairman  
Jackson County Board of Commissioners

Sincerely,

James E. Shotwell, Jr.  
Chairman,  
Jackson County Board of Commissioners

**RESOLUTION (08-07.31) AUTHORIZING AMENDMENT 2007-1 TO  
THE JACKSON COUNTY EMPLOYEES' RETIREMENT SYSTEM BYLAWS**

***WHEREAS***, the Commissioners desire to amend the Jackson County Employees' Retirement System Bylaws (the "Retirement Plan") to remove the Jackson County Road Commissioners from eligibility to participate in the Retirement Plan, effective immediately; and

***WHEREAS***, as a result of such amendment the Road Commissioners will not earn additional Credited Service under the Retirement Plan or have future compensation taken into account in their Final Average Compensation used to determine their Retirement Allowance;

***NOW THEREFORE, BE IT RESOLVED***, that Amendment No. 2007-1 to the Jackson County Employees' Retirement System Bylaws is adopted, effective immediately.

I certify that the above is a true and complete record of action taken by the Board of Commissioners of Jackson County on the 21st day of August, 2007.

---

James E. Shotwell, Jr., Chairman  
Jackson County Board of Commissioners

**AMENDMENT NUMBER 2007-1 TO THE  
JACKSON COUNTY EMPLOYEES' RETIREMENT SYSTEM BYLAWS**

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Amendment Number 2007-1 to the Jackson County Employees' Retirement System Bylaws (the "Plan") is made this 21<sup>st</sup> day of August, 2007.

1. Subsection 3(2) of the Plan is amended to add a new Paragraph e., effective as of August 21, 2007, to read as follows:

e. Effective on and after August 21, 2007, employment as a member of the Jackson County Board of Commissioners.

Executed on the date first written above.

Jackson County

By: \_\_\_\_\_

Its: \_\_\_\_\_